

Message Text

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PAGE 01 STATE 212968
ORIGIN OES-07

INFO OCT-01 AF-10 ARA-10 EUR-12 EA-10 ISO-00 COME-00
EB-08 SIG-01 FEA-01 ACDA-07 AGRE-00 AID-05 CEA-01
CEQ-01 CG-00 CIAE-00 DLOS-09 DODE-00 DOTE-00
EPA-01 ERDA-05 FMC-01 TRSE-00 H-01 INR-07 INT-05
IO-13 JUSE-00 L-03 NSAE-00 NSC-05 NSF-01 OMB-01
PA-01 PM-05 PRS-01 SP-02 SS-15 USIA-06 /156 R

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ARA/RPP:MR. FINAN
COMM/NOAA:BKEITH

-----120500 070019Z /62

P R 062203Z SEP 77
FM SECSTATE WASHDC
TO AMEMBASSY OTTAWA PRIORITY
AMEMBASSY SAN JOSE PRIORITY
AMEMBASSY MEXICO PRIORITY
AMEMBASSY QUITO PRIORITY
AMEMBASSY TOKYO PRIORITY
AMEMBASSY MANAGUA PRIORITY
AMEMBASSY PANAMA PRIORITY
AMEMBASSY LIMA PRIORITY
AMEMBASSY PARIS PRIORITY
AMEMBASSY GUATEMALA PRIORITY
AMEMBASSY SAN SALVADOR PRIORITY
AMEMBASSY TEGUCIGALPA PRIORITY
AMEMBASSY BOGOTA PRIORITY
AMEMBASSY SANTIAGO PRIORITY
INFO AMEMBASSY MADRID
AMEMBASSY LONDON
AMCONSUL HAMILTON
AMCONSUL CURACAO
AMEMBASSY WELLINGTON
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 212968

AMEMBASSY DAKAR
AMEMBASSY CARACAS
AMEMBASSY ACCRA
AMCONSUL GUAYAQUIL

C O N F I D E N T I A L STATE 212968

E.O. 11652: GDS

TAGS: EFIS, PFOR

SUBJECT: NEGOTIATION OF NEW TUNA TREATY

REF: (A) STATE 191500 (B) QUITO 5794 (NOTAL)

1. REFTEL REPORTED THAT MEETING TO NEGOTIATE A NEW TREATY TO CONSERVE AND MANAGE TUNA IN THE EASTERN TROPICAL PACIFIC OCEAN IS SCHEDULED TO TAKE PLACE IN SAN JOSE, COSTA RICA SEPTEMBER 19-28. IN PREPARATION FOR MEETING, DEPT. HAS CONSULTED WITH MEXICO AND WITH U.S. TUNA INDUSTRY AND OTHER AFFECTED U.S. INTERESTS.

2. MEXICO IS DRIVING FORCE BEHIND EFFORTS TO NEGOTIATE NEW TREATY TO REPLACE INTER-AMERICAN TROPICAL TUNA COMMISSION (IATTC). DEPT. OFFICIALS CONFERRED WITH MEXICAN OFFICIALS IN MEXICO CITY AUGUST 25 AND HAVE LEARNED FOLLOWING REGARDING MEXICO'S INTENTIONS: (A) THE IATTC MUST BE RENEGOTIATED TO TAKE INTO ACCOUNT EMERGENCE OF 200-MILE FISHING ZONES, AND SPECIFICALLY TO RECOGNIZE THE SPECIAL INTEREST OF THE COASTAL STATE IN THE TUNA RESOURCE; (B) THE MASSIVE DOCUMENT PREPARED BY JOSEPH AND GREENOUGH ENTITLED QUOTE ALTERNATIVES TO INTERNATIONAL MANAGEMENT OF TUNA RESOURCES UNQUOTE AND CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 212968

SENT BY IATTC TO FOREIGN MINISTRIES OF ALL COASTAL

STATES OF THE AREA HAS BEEN CAREFULLY STUDIED BY MEXICO AND CERTAIN OF THE ALTERNATIVE CONSERVATION AND MANAGEMENT SCHEMES ARE ATTRACTIVE TO MEXICO. (C) IN PARTICULAR, CHAPTER 8 OF THIS DOCUMENT WILL FORM BASIS OF POSSIBLE MEXICAN PROPOSAL. SYSTEM DESCRIBED IN THIS CHAPTER IN GREAT DETAIL CAN BE SUMMARIZED AS FOLLOWS: (I) AN APPROPRIATE INTERNATIONAL ORGANIZATION, WITH INDEPENDENT AND INTERNATIONAL SCIENTIFIC STAFF SIMILAR TO IATTC, WOULD MAKE A DETERMINATION OF TOTAL ALLOWABLE TUNA CATCH FOR THE VAST AREA OVER WHICH THE TUNA MIGRATE. (II) THERE WOULD BE ALLOCATIONS TO COASTAL STATES OF THE REGION BASED ON THE AVERAGE HISTORICAL CATCH BY INTERNATIONAL FLEET OF TUNA INSIDE 200 MILES OF EACH STATE. (III) THE UNALLOCATED PORTION OF THE CATCH PLUS THAT PORTION OF THE ALLOCATED CATCH WHICH THE COASTAL STATES CANNOT CATCH WOULD BE AVAILABLE FOR FISHING ON A COMPETITIVE BASIS BY BOTH COASTAL AND NON-COASTAL STATES. (IV) FEES WOULD BE PAID FOR FISH CAUGHT AND DISTRIBUTED TO COASTAL STATES ON THE BASIS OF WHERE THE FISH WERE TAKEN. (V) NEW ENTRANTS

WOULD NOT BE PERMITTED IN AREA TO FISH FOR ANY FULLY-UTILIZED TUNA SPECIES. (VI) EACH OF THE COASTAL STATES WOULD ENFORCE THE INTERNATIONAL ORGANIZATION'S AGREED CONSERVATION MEASURES WITHIN ITS ZONE. THE FLAG STATE WOULD BE RESPONSIBLE FOR ENFORCEMENT OUTSIDE THE ZONES. ALSO, THERE WOULD BE UNIFORM SANCTIONS AGREED TO BY THE TREATY PARTNERS. (D) MEXICO AND COSTA RICA HAVE INVITED THE COASTAL STATES OF THE REGION AND THE PRESENT IATTC MEMBERS TO PARTICIPATE IN NEGOTIATIONS. U.S. SUGGESTED THAT IN ADDITION TO THESE 15 COUNTRIES, SPAIN, SENEGAL, VENEZUELA, AND THE NETHERLANDS ANTILLES BE INVITED AS FULL PARTICIPANTS, AND BERMUDA, NEW ZEALAND AND GHANA AS OBSERVERS, ALONG WITH FAO, THE ATLANTIC TUNA COMMISSION, THE INDIAN OCEAN FISHERIES COMMISSION, CONFIDENTIAL

CONFIDENTIAL

PAGE 04 STATE 212968

AND THE TRUST TERRITORY OF THE PACIFIC ISLANDS. (E) MEXICO INDICATED IT DOES NOT EXPECT NEGOTIATIONS TO BE COMPLETED IN SAN JOSE, AND THAT ADDITIONAL SESSIONS WILL BE NECESSARY. (F) U.S. STRESSED TO MEXICO THAT PORPOISE CONSERVATION SHOULD BE PROVIDED FOR IN ANY NEW TREATY, AND MEXICO AGREED. U.S. TEAM DID NOT TAKE POSITION ON MEXICAN PROPOSALS, BUT INDICATED WILLINGNESS TO SERIOUSLY CONSIDER MEXICAN IDEAS AS WELL AS OTHER POSSIBLE APPROACHES TO NEW TREATY.

3. FOR ALL ACTION ADDRESSEES EXCEPT SAN JOSE, MEXICO AND QUITO: POSTS REQUESTED TO APPROACH HOST GOVERNMENTS AT APPROPRIATE LEVEL TO SEEK REACTION TO UPCOMING NEGOTIATIONS, AND TO OBTAIN INFORMATION REGARDING PARTICIPATION, POSSIBLE POSITIONS, CONTACTS WHICH MAY

HAVE BEEN MADE, AS WELL AS ANY OTHER RELEVANT INFORMATION. POST SHOULD NOT, HOWEVER, ATTEMPT TO EXPLAIN MEXICAN POSITION AS OUTLINED ABOVE.

4. FOR SAN JOSE AND MEXICO: IN VIEW OF TREMENDOUS COMPLEXITY OF ISSUE AND LIKELIHOOD THAT WIDESPREAD AGREEMENT ON DETAILS OF NEW TREATY CAN BE ACHIEVED ONLY AFTER DIFFICULT NEGOTIATIONS, DEPT. WOULD LIKE TO SUGGEST TO GOCR AND GOM THAT SAN JOSE CONFERENCE FIRST FOCUS ON QUESTIONS RELATING TO ORGANIZATION AND PROCEDURES, INCLUDING POSSIBLE FORMATION OF WORKING GROUPS OR COMMITTEES TO DEAL WITH SPECIFIC ISSUES. SPECIFICALLY, ISSUES WHICH MIGHT BE ADDRESSED IN THIS MANNER INCLUDE: (1) TUNA MANAGEMENT OR ALLOCATION SYSTEM, (2) STRUCTURE AND OTHER ELEMENTS OF TREATY, AND (3) MARINE MAMMALS. THERE MIGHT BE OTHER ISSUES WHERE SUCH COMMITTEES OR WORKING GROUPS MIGHT ALSO BE CONFIDENTIAL

CONFIDENTIAL

PAGE 05 STATE 212968

APPROPRIATE AND USEFUL. WE WOULD ALSO LIKE TO SUGGEST THAT THAT CONFERENCE BEGIN AFTERNOON OF SEPTEMBER 19 TO ALLOW TIME FOR DELEGATIONS TO MEET MORNING SEPTEMBER 19. PLEASE CONTACT APPROPRIATE HOST COUNTRY OFFICIALS REGARDING THESE POINTS AND ADVISE DEPT. OF HOST COUNTRY'S VIEWS. INFORMATION HAS RECENTLY COME TO ATTENTION OF DEPT. THAT ECUADOR AND OTHERS MAY BE SEEKING TO HAVE MEETING POSTPONED. GIVEN FACT THAT ECUADORIAN PARTICIPATION IN NEW TUNA TREATY SEEMS HIGHLY DESIRABLE, PLEASE APPROACH APPROPRIATE HOST COUNTRY OFFICIALS TO DISCUSS THIS PROBLEM AND TO ASCERTAIN WHAT STEPS, IF ANY, ARE BEING TAKEN TO ENSURE ECUADORIAN INVOLVEMENT IN NEGOTIATIONS.

5. FOR QUITO: SEPARATE INSTRUCTIONS AND RESPONSE TO REFTEL (B) BEING SENT SEPTEL. VANCE

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Message Attributes

Automatic Decaptioning: X
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Control Number: n/a
Copy: SINGLE
Sent Date: 06-Sep-1977 12:00:00 am
Decaption Date: 01-Jan-1960 12:00:00 am
Decaption Note:
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Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 22 May 2009
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Legacy Key: link1977/newtext/t19770994/aaaadbfp.tel
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